

STATE OF NEW JERSEY Board of Public Utilities 44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton, New Jersey 08625-0350 www.nj.gov/bpu

OFFICE OF CLEAN ENERGY & DIVISION OF ENERGY

)

)

)

)

)

)

)

)

IN THE MATTER OF THE VERIFIED PETITION OF ATLANTIC CITY ELECTRIC COMPANY CONCERNING A PROPOSAL FOR AN EXTENDED SREC-BASED FINANCING PROGRAM UNDER <u>N.J.S.A.</u> 48:3-98.1 ("SREC II")

IN THE MATTER OF THE VERIFIED PETITION OF JERSEY CENTRAL POWER AND LIGHT COMPANY CONCERNING A PROPOSAL FOR AN SREC-BASED FINANCING PROGRAM UNDER <u>N.J.S.A.</u> 48:3-98.1 ("SREC II")

IN THE MATTER OF THE VERIFIED PETITION OF ROCKLAND ELECTRIC COMPANY CONCERNING A PROPOSAL FOR AN SREC-BASED FINANCING PROGRAM UNDER <u>N.J.S.A.</u> 48:3-98.1 ("SREC II")) ORDER ON RESULTS OF THE) SEVENTH SOLICITATION

DOCKET NO. EO12090799

) ORDER ON RESULTS OF THE) SEVENTH SOLICITATION

DOCKET NO. EO12080750

ORDER ON RESULTS OF THE SEVENTH SOLICITATION

) DOCKET NO. EO13020118

Parties of Record:

Philip Passanante, Esq., Atlantic City Electric Company Greg Eisenstark, Esq., Windels Marx Lane & Mittendorf, LLP for Jersey Central Power and Light Company John Carley, Esq., Rockland Electric Company Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel Dan Bradley, for Navigant Consulting, Inc.

BY THE BOARD:

BACKGROUND AND PROCEDURAL HISTORY

By Order dated August 7, 2008 ("August Order"),¹ the Board directed the electric distribution companies ("EDCs"), including Jersey Central Power and Light Company ("JCP&L"), Atlantic

¹ In re the Renewable Energy Portfolio Standard: Amendments to the Minimum Filing Requirements for Energy Efficiency, Renewable Energy, and Conservation Programs, and for Electric Distribution Company Submittals of Filings in Connection with Solar Financing, BPU Docket No. EO06100744 (August 7, 2008).

City Electric Company ("ACE") and Rockland Electric Company ("RECO"), to file a solar renewable energy certificate ("SREC") financing program following certain mandatory design and filing requirements. These programs are referred to as the "SREC I Programs."

By Orders dated March 27, 2009 and July 31, 2009, the Board approved the SREC I Programs. Under the SREC I Programs, periodic solicitations were held for qualifying projects seeking to enter into SREC Purchase and Sale Agreements ("PSAs") with ACE, JCP&L or RECO. The last solicitation under the SREC I Programs was held in September 2011, and the Board approved contract awards under that solicitation in November 2011.

In November 2011, the Board's Office of Clean Energy ("OCE") began a series of stakeholder meetings to develop recommendations related to the expiring SREC I Programs and address issues raised by recently enacted legislation and by the State's renewable energy goals as expressed in the 2011 Energy Master Plan. By Order dated May 23, 2012 ("May 23 Order"), the Board authorized the extension of the previously approved utility-run SREC financing programs with certain modifications for a total capacity of 180 MW over three years, to be divided among the EDCs based on retail safes.

On August 15, 2012, JCP&L filed a petition² with the Board requesting approval of its "SREC II" solar financing program ("JCP&L Program"), pursuant to the Board's May 23 Order and pursuant to <u>N.J.S.A.</u> 48:3-98.1. JCP&L proposed a 52 megawatt ("MW") program modeled closely on the SREC I Programs.³

On September 6, 2012, ACE filed a petition⁴ with the Board requesting approval of its solar financing program ("ACE SREC II Program"), also pursuant to the May 23 Order and <u>N.J.S.A.</u> 48:3-98.1. ACE proposed a 23 MW program modeled closely on the SREC I Program as well.

On February 1, 2013, RECO filed a petition with the Board requesting approval of its solar financing program ("RECO SREC II Program") also pursuant to the May 23 Order and <u>N.J.S.A.</u> 48:3-98.1. The RECO SREC II Program was also proposed as a 4.5 MW program substantially similar to the SREC I financing program.⁵

After extensive discovery and discussions, ACE, JCP&L and RECO entered into separate stipulations with Board Staff ("Staff"), the New Jersey Division of Rate Counsel ("Rate Counsel") and the Solar Energy Industries Association agreeing to terms of the extensions of the SREC financing programs (collectively, "SREC II Programs"). By Orders dated December 18, 2013, the Board approved each of the stipulations. As part of the design of the SREC II Programs, the EDCs⁶ jointly retain a solicitation manager ("SM") to run the solicitation process for qualifying

² In re Verified Petition of Jersey Central Power & Light Company Concerning a Proposal for an SRECbased Financing Program under N.J.S.A. 48:3-98.1, BPU Docket No. EO12080750.

³ In re Verified Petition of Jersey Central Power & Light Concerning a Proposal for a SREC-based Financing Program under N.J.S.A. 48:3-98, Docket No. EO08090840; In re Atlantic City Electric Company Renewable Portfolio Standard Amendments to the Minimum Filing Requirements for Energy Efficiency, Renewable Energy and Conservation Programs and for Electric Distribution Company Submittal of Filing in Connection with Solar Financing, BPU Docket No. EO08100875.

⁴ In re the Petition of Atlantic City Electric Company Concerning a Proposal for an Extended SREC-based Financing Program Pursuant to N.J.S.A. 48:3-98.1, BPU Docket No. EO12090799.

⁵ In re the Verified Petition of Rockland Electric Company Concerning a Proposal for an SREC-Based Financing Program Under N.J.S.A.48:3-98.1, BPU Docket No. EO09020097.

⁶ As used in the balance of this Order, EDCs refers to JCP&L, ACE, and RECO. Public Service Electric and Gas runs its own separate solar financing programs.

applicants, including advertising the availability of the program, establishing a process for bid submittal, and ranking the projects once bids are received in any round.

The EDCs chose Navigant Consulting, Inc. ("Navigant") to serve as SM. Together, they developed a solicitation process, which entailed the issuance of a Request for Proposals ("RFP") to select solar projects ("Project" or "Projects") with which to enter into PSAs, based on the proposed price of each Project's SRECs. Through the RFP process, the EDCs contract for the purchase of SRECs for the 10-year term of the PSA, and not for energy or capacity associated with any Project.

Navigant, as SM, finalized the terms of the RFP and related documents, and implemented and managed the solicitation process with input from the EDCs. Among the key features of the RFP, in accordance with the May 23 Order, were the pricing requirements. The RFP required pricing in the proposals submitted in response to the RFP to be the same for the entire 10 year term of the PSA. The RFP clearly articulated the following criteria for selection: projects will be ranked by price; prices will be reviewed for competitiveness; an unspecified price limit will be applied; and the full MW solicited may or may not be awarded based on an assessment of the competitiveness of pricing resulting from the solicitation.

The March 9, 2015 RFP was the first of nine solicitations to be issued ("Round One") under the SREC II Programs. By Order dated July 23, 2015, the Board approved the SM's recommendations for awards under the first solicitation, approving awards for eight (8) of the nine (9) projects that bid, for a total of 1,231.76 kW.

The RFP for the second solicitation was issued on August 12, 2015 with bids due on October 15, 2015. By Order dated December 16, 2015, the Board approved the SM's recommendations for awards for eighteen (18) of the twenty (20) projects that bid, for a total of 3,455.25 kW.

The RFP for the third solicitation was issued on December 17, 2015 with bids due on February 12, 2016. By Order dated May 23, 2016, the Board approved the SM's recommendations for awards for twelve (12) of the thirteen (13) projects that bid, for a total of 5,100.50 kW.

The RFP for the fourth solicitation was issued on May 3, 2016 with bids due on July 8, 2016. By Order dated September 23, 2016, the Board approved the SM's recommendations for awards for three (3) of the nineteen (19) projects that bid, for a total of 3,374.00 kW.

The RFP for the fifth solicitation was issued on October 3, 2016 with bids due on November 30, 2016. By Order dated February 22, 2017, the Board approved the SM's recommendations for awards for twenty six (26) of the forty-one (41) projects that bid, for a total of 2,002.20 kW.

The RFP for the sixth solicitation was issued on February 24, 2017 with bids due on April 17, 2017. By Order dated June 30, 2017, the Board approved the SM's recommendations for awards for nineteen (19) of the forty-nine (49) projects that bid, for a total of 11,673.49 kW.

3

This Order addresses the results of the seventh solicitation held under the SREC II Programs ("Round Seven"). According to the schedule issued by the SM, the RFP for Round Seven was issued on July 5, 2017 and bid applications were due on August 25, 2017. The SM received forty-eight (48) proposals by the end of the due date. Forty-eight (48) bids were able to meet the gualification requirements.

DISCUSSION AND FINDINGS

The Board has carefully reviewed the recommendations of the SM and Staff and <u>FINDS</u> that they appropriately address all issues as required by the stipulations approved by the December 2013 Orders. The Board <u>FURTHER FINDS</u> that the overall solicitation process was effectively competitive in this instance.

After consideration of the recommendations of the SM and Staff, the Board <u>ADOPTS</u> the recommendations of the SM regarding the results of the Seventh Solicitation in the SREC II Programs. The Board <u>AUTHORIZES</u> the EDCs to execute PSAs for 39 projects with SREC prices deemed competitive.

The results of the Seventh Solicitation are as follows:

Segment 1. Residential and Small Commercial (50 kW and below):

- 36 bids were received, totaling 455.86 kW.
- 28 bid awards were made, totaling 343.00 kW.
- 8 bids were rejected because the pricing was found not to be competitive.
- The average accepted price per SREC in Segment 1 was \$155.00.

Segment 2. Residential & Small Commercial (Greater than 50 kW):

- 12 bids were received, totaling 5,609.78 kW.
- 11 bid awards were made, totaling 5,211.60 kW.
- 1 bid was rejected because the pricing was found not to be competitive.
- The average accepted price per SREC in Segment 2 was \$141.65.

Segment 3. Subsection t. Landfills, Brownfields, or Areas of Historic Fill (Up to 5.2 MW): No bids were received in this round.

The effective date of this Order is December 1, 2017.

DATED: 11/21/17

BOARD OF PUBLIC UTILITIES BY:

RICHARD S. MROZ PRESIDENT

0.

JÓSEPH L. FIORDALISO COMMISSIONER

DIANNE SOLOMON COMMISSIONER

ATTEST:

IRÉNE KIM ASBURY SECRETARY

MARY-ANNA HOLDEN COMMISSIONER

UPENDRA J. CHIVUKULA COMMISSIONER

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities

In the Matter of the Verified Petition of Atlantic City Electric Company Concerning a Proposal for an Extended SREC-Based Financing Program Under <u>N.J.S.A.</u> 48:3-98.1 ("SREC II"); In the Matter of the Verified Petition of Jersey Central Power & Light Company Concerning a Proposal for an SREC-Based Financing Program Under <u>N.J.S.A.</u> 48:3-98.1 ("SREC II"); In the Matter of the Verified Petition of Rockland Electric Company Concerning a Proposal for an SREC-Based Financing Program Under <u>N.J.S.A.</u> 48:3-98.1 ("SREC II"); In the Matter of Financing Program Under <u>N.J.S.A.</u> 48:3-98.1 ("SREC II")

Docket Nos. EO12090799, EO12080750, EO13020118

SERVICE LIST

Philip J. Passanante, Esq. Associate General Counsel Atlantic City Electric Company 92DC42 Post Office Box 6066 Newark, DE 19714-6066 philip.passanante@pepcoholdings.com

Gregory Eisenstark Windels Marx Lane & Mittendorf, LLP on behalf of JCP&L 120 Albany Street Plaza, 6th Floor New Brunswick, NJ 08901 geisenstark@windelsmarx.com

John L. Carley, Esq. Assistant General Counsel Consolidated Edison Company of New York, Inc. Law Department Room 1815S 4 Irving Place New York, NY 10003 carleyJ@coned.com

James C. Meyer, Esq. Riker Danzig Scherer Hyland & Perretti LLP Headquarters Plaza One Speedwell Avenue Post Office Box 1981 Morristown, NJ 07962-8464 jmeyer@riker.com

Donald Kennedy, Director Customer Energy Services Orange and Rockland Utilities, Inc. 390 West Route 59 Spring Valley, New York 10977 **Board of Public Utilities** 44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton, NJ 08625

Irene Kim Asbury, Esq. Secretary of the Board irene.asbury@bpu.nj.gov

Marisa Slaten, Esq., Director Division of Economic Development and Emerging Issues <u>marisa.slaten@bpu.ni.gov</u>

Alice Bator, Director Division of Audits alice.bator@bpu.nj.gov

Thomas Walker, Director Division of Energy thomas.walker@bpu.nj.gov

Benjamin Scott Hunter Division of Economic Development and Emerging Issues benjamin.hunter@bpu.nj.gov

Rachel Boylan, Esq. Counsel's Office rachel.boylan@bpu.nj.gov

William Agee, Esq. Counsel's Office william.agee@bpu.nj.gov

Stacy Ho Richardson Counsel's Office stacy.richardson@bpu.nj.gov

Dan Bradley, Director Navigant 98 San Jacinto Blvd, Suite 900 Austin, TX 78737

David E. Dismukes Acadian Consulting Group 5800 One Perkins Place Drive Building 5, Suite F Baton Rouge, LA 70808

Andrea C. Crane The Columbia Group, Inc. 199 Ethan Allen Highway-2nd Ridgefield, CT 08677 <u>ctcolumbia@aol.com</u>

Howard O. Thompson, Esq. Russo Tumulty Nester Thompson & Kelly, LLP On behalf of NJ Land 240 Cedar Knolls Road, Suite 306 Cedar Knolls, NJ 07927 hthompson@russotumulty.com

William Potter, Esq. Potter and Dickson On behalf of MSEIA 194 Nassau Street Princeton, NJ 08542

Michael A. Gruin, Esq. Stevens & Lee On behalf of SEIA 17 North Second Street, 16th floor Harrisburg, PA 17101 **Division of Rate Counsel**

140 East Front Street, 4th Floor Post Office Box 003 Trenton, NJ 08625-0003

Stefanie A. Brand, Esq., Director <u>sbrand@rpa.state.nj.us</u>

Ami Morita, Esq. amorita@rpa.state.nj.us

Sarah Steindel, Esq. ssteindel@rpa.state.nj.us

Felicia Thomas-Friel, Esq. <u>fthomas@rpa.state.nj.us</u>

James Glassen, Esq. jglassen@rpa.state.nj.us

Department of Law and Public Safety 124 Halsey Street Post Office Box 45029 Newark, NJ 07101-45029

Caroline Vachier, DAG caroline.vachier@law.njoag.gov

Emma Yao Xiao, DAG emma.xiao@law.njoag.gov